

# Recommendations of Secondary Education Commission (1952-53)

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## Introduction:

The Secondary Education **commission** known as **Mudaliar Commission** was appointed by the government of India in term of their Resolution to bring changes in the present education system and make it better for the Nation. Dr. A. Lakshmanswami **Mudaliar**, the Vice-Chancellor of Madras University was the chair person of this commission.

The commission has observed, “We have to bear in mind the principle that secondary education is a complete unit by itself and not merely a preparatory stage, that at the end of this period, the student should be in a position, if he wishes, to enter on the responsibilities of life and take up some useful vocations. The age at which the child is to begin his secondary education and the age up to which it should be continued is therefore, a matter of considerable importance. It is now generally recognized that the period of secondary education covers the age-group of about to 17 years. Properly planned education, covering about 7 years should enable the school to give a thorough training in the courses of study taken by the student and also help him/her to attain a reasonable degree of maturity in knowledge, understanding and judgement which would stand him/her I rood stead in life.”

## The Aims and Objectives of the Recommendations:

### 1. To Produce Ideal Citizens

The Commission has realised that no nation can progress without a national feeling along with social feeling. Therefore, it has laid down that the aim of secondary education should be to produce such ideal citizens who imbued with strong national and social feeling . They are to prepare to shoulder their responsibilities and duties and to offer any sacrifice for the sake of their nation. Such citizens should have co-operative feeling directed towards universal brotherhood. While describing the national spirit the Commission has sub-divided it into three parts:

(a) The Commission has explained the concept of national feeling. It has urged that the students of the country should have faith in the greatness and importance of culture of their country and they should feel proud of the same

(b) The Commission suggests that the student should himself make a self-study and analyze his own positive and negative traits with a view to improve his character and personality.

(c) It has been emphasized by the Commission that one should be prepared to make any sacrifice for the nation.

## **2. To Develop Capacity for Earning Money**

The Commission is of the view that after having received secondary education one should be able to earn enough for maintaining himself. For developing this capacity vocational subjects should be introduced in the curriculum.

## **3. Quality of Leadership**

Secondary education should develop the quality of leadership in students. This quality is very necessary for the sake of democracy and for the development of the country as a whole.

## **4. To Develop Human Virtues**

Man is a social animal. So he should have the spirit of co-operation, discipline, humility, love, kindness and the feeling of brotherhood. The curriculum must have such subjects which may inculcate these virtues in students. Science, literature, fine arts, humanities, music and dance are some of such subjects.

## **5. To Improve Vocational Efficiency:**

The Commission regarded that Self-sufficiency and national prosperity are possible through the creation of vocational efficiency of the students engaging themselves in productive work.

## **6. To develop Personality:**

The secondary education should be moulded to develop the sources of creative energy among the students so that they can appreciate their cultural heritage to cultivate rich interests in Music, dance , drama, crafts.

## **Duration of Secondary Education**

The Commission has recommended that the secondary education should be for children between 11 to 17 years of age. It has divided this seven years' education into two parts-(1) Junior High School stage for three years and (2) High School for four years.

The Commission has recommended the introduction of three years' degree course. For this secondary education should continue up to the eleventh class and the twelfth class should be added to the first degree course (B.A., B.Sc. or B.Com.) of the university. Thus the Commission has suggested the abolition of intermediate colleges existing in some parts of the country.

The Commission has suggested the following changes in the secondary school curriculum:

1. To open multi-purpose schools according to the varying interests of students.
2. The multi-purpose schools should be opened near the industrial institutions. The students of these two types of institutions should learn from each other.
3. Agriculture should be made a compulsory subject for schools in villages.
4. In big cities 'technical area' should be established on the demands of the local public.
5. Home science should be made compulsory for girls and other subjects should be common for both boys and girls.

The Commission has emphasized the necessity of reorganizing the secondary school curriculum in order that the aims of education may be realised. In this connection the Commission wants that:

1. The curriculum should be recognized according to the interests of the students.
2. It should be determined for meeting the social aspirations.
3. It should be reorganized keeping in view the demands of the times and those of the country.
4. It should be so organized that the student's time and leisure may not be wasted.

### **Subjects of Lower Secondary Education**

The Commission has suggested mathematics, general science, languages, social studies, physical education, art, handicraft and music etc., for this stage.

### Subjects for Secondary Education

For this stage the Commission has suggested seven groups of subjects as below:

1. Humanities.
2. Sciences.
3. Agriculture.
4. Fine Arts.
5. Industrial subjects.
6. Commercial subjects.
7. Home Science.

### **Curriculum would be of two types:**

(i) Core curriculum, which is common for all the students, includes language. General Science, Social Studies and Craft.

(ii) In addition to the core curriculum every student has to take three subjects at the higher stage out of the following seven groups:

1. Humanities (classical language, History, Geography, Economics and Civics, Psychology and Logic, Mathematics, Music, Domestic Science),
2. Science (Physics, Chemistry, Biology, Geography, Mathematics. Physiology and Hygiene not to be taken with Biology),
3. Technical Applied Mathematics and Geometrical Drawing, Applied Science, Elements of Mechanical Engineering, Electrical Engineering),
4. Commercial (Book Keeping, Commercial Practice, Commercial Geography. Short-hand and Type-writing),

5. Agricultural (General Agriculture, Animal Husbandry, Horticulture and Gardening, Agricultural Chemistry and Botany),
6. Fine Arts (History of art, Drawing and Designing, painting, Modeling, Music, Dancing),
7. Home Science (Home Economics, Nutrition and Cooking, Mother Craft and Child Care, Household management and Home Nursing).

(iii) Besides the above, a student may take at his option one additional subject from any of the above groups.

(iv) The diversified curriculum should begin in the second year of the High School or Higher Secondary stage.

### **Medium of Instruction**

The mother tongue or the State language should be made the medium of instruction in this connection; the Commission expressed the following ideas also:

1. The students should be taught at least two languages at the junior high school stage.
2. The Commission has suggested that at the secondary stage a student should learn at least three languages, the national language, the mother tongue or the regional language and a foreign language.

### **Selection of Text Books**

The Commission has opened that text-books should be selected on the basis of their merits and utility. For this purpose the Commission has recommended the appointment of a High Power Committee which will select books for all the classes.

The standard of production, printing and paper used and pictures and illustrations incorporated and suitable content will be the basis of selection. In the opinion of the Commission the following persons will constitute the High Power Committee for selection of text-books:

1. A High Court Judge.
2. A Principal of some government educational institution.
3. A member of the Public Service Commission.

4. A Vice-Chancellor of a university.

5. Two eminent educationalists and the Director of Education of the State.

The Commission has further suggested that the text-book once chosen should not be changed soon.

In addition to text-books each school should have some such books which may impart general knowledge to students.

The teachers should also be provided with new literature and books in order to keep up their interests alive.

### **Character Formation**

Character formation is an important aim of secondary education. This is useful not only for the individual but also for the nation. In fact the character of the nation is reflected by the character of its citizens. Therefore, for raising the character of the nation the character of the students should be well formed.

### **Health Education**

All the students should be medically examined at least twice a year. Full medical facilities should be available for ailing students. They should be given knowledge of health principles also.

### **Teaching Method**

For improving the standard of teaching the Commission has suggested that the Central Government should appoint a Committee of Experts which should make research for finding out ways and means for improving the teaching methods.

### **Improvement of Teachers status**

1. Trained teachers should be appointed to teach higher classes.
2. The policy of same pay for the same work and ability should be adopted.
3. Teachers should be given handsome salary in order that the society may respect them.
4. Teachers should be given pension, provident fund and life insurance benefits in order to give them some economic security. The Government should provide these facilities.
5. The children of teachers should be given free education.

6. Teachers and their dependents should be given free medical service.
7. Separate committees should be appointed for removing the difficulties of teachers.
8. The retirement age for teachers should be 60 years.
9. The teachers should not be permitted to take up tuition of students.

### **Training and Qualifications of Teachers**

The Commission has suggested that for junior classes at least higher secondary school and for senior classes at least graduate teachers should be appointed. These teachers should be given two years training.

### **Management and Administration of Secondary Schools**

The Commission has given the following suggestions in this respect:

1. The post of Education Director should be equivalent to the Joint Secretary of the secretariat and he should advise the minister in this capacity.
2. Central and State Committees should be organised for giving advice on secondary education.
3. The District Inspector of Schools should not only find faults with teachers but should also assist them in performance of their duties. They should solve their problems arising from time to time and should acquaint them with latest developments in the field of education.
4. The Secondary Education Board should be organised under the chairmanship of Education Director who should arrange for secondary education in his State.
5. A Board for teachers' training should be established.
6. New schools should be recognised only when they fulfill all conditions.
7. The State Government should organise a Committee for management and administration of schools. This Committee should be responsible for the management and administration of schools, but it must not interfere with the work of the Principal.

### **Finance**

For this the Commission has given the following suggestions:

1. The Government should be responsible for providing vocational education.

2. Industrial education should be levied for the development of vocational and technical education.
3. The Centre should give financial aid to States for education.
4. No octopi and toll tax should be levied on goods purchased for education institutions.

### **Duration of session of Secondary Education and Leave**

1. The school should be opened at least for 200 days a year.
2. The schools in rural areas should be closed at least for 7 days at the time of sowing and harvesting in order that the students may help their family in agricultural pursuits.
3. The number of holidays is reduced.
4. At least 35 hours should be devoted for teaching per week.
5. The principal should be empowered to decide, about local holidays and school hours.
6. The student should get at least 10 to 15 days' leave during a session. The summer vacation should be for two months.

### **Arrangement of Buildings**

1. School buildings should be away from the hubbub and noise of cities. They should be situated in peaceful atmosphere.
2. The school building should be adequately ventilated.
3. A class should not consist of more than 40 students.
4. There should be proper desks and chairs in the schools.
5. Each school should have a big hall where all the students may assemble for some group programme. This hall should be decorated with pictures of great national leaders of different walks of life.
6. There should be a well equipped reading room in each school where the students should get newspapers, periodicals, magazines and other literatures of general knowledge.

### **Defects in Secondary Education**

The defects of secondary education have been pointed out by a number of commissions. It does not prepare adolescent boys and girls for the pursuit of higher education adequately because, among those who take admission in the university, there is a great incidence of failure in the first year of the first degree course.

The Secondary education is too academic and far removed from the problems of life and therefore it is incapable of fulfilling its second objective of equipping boys and girls to enter life confidently and earn their living. The defects in the school education as highlighted by the Mudaliar Commission are given below.

### **1. An Emphasis on Book Learning**

The school education does not inculcate in the student the habit of thinking and clear expression. He is unable to reason and solve problems. His expression is weak. Neither can he neither speak nor write.

The instruction is bookish. Answers are crammed. Examinations are passed. But no ability is produced for creative thinking and expression.

### **2. Neglect of Co curricular Activities**

The emphasis on book learning is so great that all students are supposed to be equally interested in studies. Co curricular activities are neglected. Facilities for organising such activities in secondary schools are limited.

There is paucity of funds. Curricular load is so heavy that teachers and students find time to engage themselves in group games, recreational activities, games and sports, debates and dramas.

### **3. Education One-sided**

The school education is one-sided. It trains the intellect and leaves other aspects of personality undeveloped. It aims only at mental growth and development. Little attention is given to the social or emotional development of the child and the youth.

It does not cultivate a sense of moral and social responsibility. It does not emphasize character-building.

No efforts are made to cultivate interests, attitudes and values for a socialistic society. No arrangements exist for imparting moral instruction. Study of religious is lost sight of.

### **4. Education Unilateral**

The school education is unilateral. Secondary schools are one-track schools. They prepare students only for the university. There is little scope for diversification of studies.

Individual differences in needs, interests, aptitudes and mental abilities are ignored and all have to pass through the same strait jackets.

### **5. Teaching Methods Defective**

The teaching methods are defective. In no secondary school you will find dynamic methods of teaching being followed. Though great efforts have been expended during the last two decades on familiarizing school teachers with right techniques and activity methods through workshops, seminars and refresher courses, yet classroom teaching shows little improvement.

Audio-visual aids, the radio and the T.V. have been provided to some schools generously, but their effect is insignificant. The average teacher suffers from a lack of professional preparation.

Educational research on teaching methods suited to Indian needs is nowhere conducted. The existing educational system is rigid and does not encourage initiative, creativity and experimentation the administrative machinery is not at all concerned with diffusing and dynamic methods of teaching.

### **6. Class Sizes**

The number of pupils in each class in most of the secondary schools is too great. There is no teacher-pupil relationship, and hence no personal contact is possible.

No improvement in methods of teaching is possible when a teacher is required to teach very large class every day and in every period allotted to him. Class sizes in schools where extension of buildings is not possible have grown formidably great.

### **7. Quality of Text-books Defective**

The quality of text-books, teachers' guides and teaching materials is not satisfactory; probably there has been no serious effort either on the Central or on the state level to produce good quality text-books.

The top ranking scholars do not like the job. There are malpractices in the selection and prescription. The publishers who are interested in profits do to produce teachers' guides to accompany text-books.

### **8. Examination System Improper**

The evils of examination system are known to everybody. These defects have been pointed out, time and again, by committees and commissions. The Secondary Education Commission (1952-53) devoted a whole chapter to surveying the limitations of the present examination system and suggesting ways of improvement.

The movement of examination reform that started after the publication of the report does not seem to have the desired impact on objectives, learning experiences and evaluation procedures in school education.

### **9. Guidance and Counseling Facilities Inadequate**

Little has been done in the matter of guidance services to secondary school pupils. To supply a trained guidance worker to every school is difficult. It would be unrealistic to think of providing qualified counselors to all schools.

Yet resources could have been mobilised during the 20 years that have elapsed since the setting up of a Central Bureau of Educational and Vocational Guidance in 1954

### **Conclusion:**

The recommendations of Mudaliar commission emphasized on the dominant needs of the present situation and recommended for bringing revolutionary changes in Secondary education. The suggestions regarding training of character in the emerging social order, improvement of practical and vocational efficiency through education and development of human qualities are note worthy to be praised.